This memo was distributed to the DDCI
and John Hicks only; not to the DCI.

THE DIRECTOR OF CENTRAL INTELLIGENCE

WASHINGTON, D. C. 20505

National Intelligence Officers   18 January 1979

MEMORANDUM FOR: Director of Central Intelligence

FROM   : Richard Lehman
                    National Intelligence Officer for Warning

25X1   SUBJECT   : DCID 1/5 [____]

1. Action Requested: None. This memorandum provides back-
ground for your meeting with Secretary Brown this afternoon. [____]   25X

2. Background: At your last meeting with Secretary Brown,
he apparently asked that he be consulted before any change is
made in DCID 1/5. [____]

3. Pursuant to your decisions with regard to an organization
for warning in September, I convened the Warning Working Group and
put as the first item on its agenda revision of DCID 1/5 to reflect
your decisions. The Group met several times on this matter and
formulated a draft that forms Attachment A to this memorandum.
This draft essentially adapts the previous 1/5 issued in May 1976
to encompass the broader definition of warning that you directed
and to create the NIO for Warning and the Warning Working Group.
(Attachment B is the 1976 version.) In the new draft, Paragraph 1a
includes the new definition. Paragraphs 3b and 3c create the new
organization. [____]

25X1

4. I have de facto been operating, I think effectively, since
October under the provisions of the new draft even though it has not
been formally blessed. The Working Group has deferred moving the
draft forward for that purpose until a) the question of its respon-
sibility for crisis management was resolved, and b) its review of
the Strategic Warning Staff was completed. In your last conversation

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with me you defined the crisis management responsibilities, and our study of the Strategic Warning Staff will be completed in the next 2 or 3 weeks. I have in fact welcomed this delay because I had hoped that some resolution of the one outstanding question would emerge that would not involve a major bureaucratic struggle. 25X

5. The Working Group is fully agreed on the wording of the new draft with the exception of Paragraph 3b. There was originally strong feeling in the Department of Defense that the Director's senior warning officer should report directly to him (or the DDCI) and should not be "buried in NFAC." After much discussion, we arrived at the language in Paragraph 3b, to which DIA reluctantly agreed. At that time, the OSD rep insisted on the footnote that now appears. I have since been informed that OSD no longer feels so strongly, largely because of the way that I have approached the job, and probably will no longer take exception to this language. 25X

6. To bring DoD along, I have spent a good deal of time in talking to senior officers both in Washington and in the field and explaining to them my concept of the job. In so doing, I have assured them that, despite my subordination to NFAC, I indeed have access to you and to Frank Carlucci when I need it and that I am not handicapped by being an NIO, rather than a special assistant to you. This is a fragile state of affairs, however, and the agreement might come apart if there were changes in the proposed language that would appear to strengthen my subordination to NFAC. 25X

7. There is also a problem on the other side. Bob Bowie has indicated his feelings that the draft is not strong enough in precisely this way. I have not spoken to him directly about this as yet because of the pressures he has been under. I have been waiting until John Hicks was in place and until I had a chance to discuss the issue with him. I think John and I have a meeting of the minds as a result of which I will be seeking Bob out in the next few days.

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Richard Lehman

Attachment A
Attachment B

Distribution:
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